

## Superior Court of California COUNTY OF ALAMEDA

Finance and Facilities Division René C. Davidson Courthouse 1225 Fallon Street, Oakland, CA 94612

TITLE: Local Contracting Manual

**EFFECTIVE DATE:** Revision effective January 14, 2025

**CONTACT:** Procurement, Finance and Facilities Division

**GOVERNING STATUTES AND RULES:** Judicial Branch Contracting Manual (JBCM), Trial Court Financial Policies and Procedures Manual

**RELATED COURT PROCEDURES AND POLICIES:** Disabled Veteran Business Enterprise Program and Small Business Preference Program.

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## 1.0 Purpose

This Local Contracting Manual was adopted by the Superior Court of California, County of Alameda (referred to as "Court" throughout the remainder of this document) in accordance with the requirements of the Judicial Branch Contracting Manual (JBCM). This Local Contracting Manual supersedes and replaces all previous Local Contracting Manuals. This manual supplements and incorporates by reference the provisions of the JBCM.

## 2.0 Assignments

In accordance with JBCM Chapter 1, Section 1.1.C.1, the Court assigns the following persons or positions to perform the specified procurement or contracting activity:

Assignment	Person(s) or Position(s) Assigned		Roles and Responsibilities
Procurement and Contract Analyst	Procurement and Contract Analyst	•	Responsible for all procurement and contracting within the JBE.
		•	Ensures that all procurement and contracting activities within the JBE comply with applicable procurement laws.
		•	Provides the necessary resources to ensure that all staff are properly qualified and trained in all aspects of the procurement process.
		•	Oversees development of the Local Contracting Manual.
Buyer*	Fiscal Services Specialist	•	Performs day-to-day purchasing and contracting activities.
		•	Is knowledgeable about applicable procurement laws and best practices.
		•	Ensures that the needs of the JBE are met within applicable procurement laws.
		•	Maintains the procurement file and related documentation.
ADA Coordinator *	Administrator, Executive Office Projects and Programs	•	Assists and responds to questions or concerns regarding procurement related accommodation needs.

Assignment	Person(s) or Position(s) Assigned	Roles and Responsibilities
DVBE Advocate*	Procurement and Contract Analyst	<ul> <li>Identifies potential DVBE prime contractors or subcontractors and potential contracting opportunities.</li> <li>Makes information regarding pending solicitations available to certified DVBE firms capable of meeting the JBE's business needs (MVC 999.12).</li> </ul>
Procurement-Card Coordinator*	Procurement and Contract Analyst	<ul> <li>Ensures compliance with relevant procurement card procedures and contract terms.</li> <li>Adds, deletes, and alters card restrictions/limits.</li> <li>Reviews billing reports to monitor payments and disputes.</li> </ul>
Protest Hearing Officer**	Procurement and Contract Analyst	<ul> <li>Evaluates protests.</li> <li>Issues written determinations regarding protests.</li> </ul>
Protest Appeals Officer***	Director of Finance & Facilities Division	<ul> <li>Evaluates protest-related appeals.</li> <li>Issues written determinations regarding appeals of protests.</li> </ul>
Payment Officer*	Procurement and Contract Analyst	<ul> <li>Ensures timely payment of invoices.</li> <li>Ensures that proper internal approvals have been secured before processing payment.</li> </ul>
Contract Administrator	Procurement and Contract Analyst	<ul> <li>Responsible for the performance of all contract administration functions.</li> <li>Delegates the authority and responsibility to perform certain contract administration functions to other Court employees. Establishes clear lines of authority for the management and conduct of contract administration functions.</li> </ul>

Assignment	Person(s) or Position(s) Assigned	Roles and Responsibilities
Contract Administrator (continued)	Procurement and Contract Analyst	<ul> <li>Maintains record of each contract administrator and a description of their function within the Court.</li> </ul>

- \* If no person or position is designated for this assignment, the Procurement and Contract Analyst will be responsible for performing this assignment.
- \*\* If no person or position is designated for this assignment, the buyer's supervisor will be responsible for performing this assignment.
- \*\*\* If no person or position is designated for this assignment, the protest hearing officer's supervisor will be responsible for performing this assignment.

#### 3.0 Settlement Agreements

The following persons or positions have the authority to bind the Court to a settlement agreement resulting from a contract dispute:

- 1. Presiding Judge
- 2. Court Executive Officer

### 4.0 Signature Authority

The following persons or positions are authorized to enter into, extend, amend, terminate or transfer the following contracts and purchase orders:

Position	Approval Threshold
Presiding Judge or Executive Committee (if applicable)	Any value
Executive Officer	Any value
Assistant Executive Officer	Any value
Director of Finance & Facilities Division	Any value

The signature authorities are authorized from the Presiding Judge to the positions listed above in the document titled Expenditure Authorization. The Expenditure Authorization document is available at

https://www.alameda.courts.ca.gov/system/files/forms-and-filings/2025-06expenditure-authorization.pdf

# 5.0 Approval of Purchase Requisitions

The following persons or positions are authorized to approve purchase requisitions:

Cost Center & Description	Level 1 Budget Approver	Level 2 Up to \$10,000 Director Approval	Level 3 Over \$10,000 Executive Approver
1-1001 Judicial Services	Finance Manager	Assistant Executive Officer	Director, Finance and Facilities Division
1-1101 Executive Office	Finance Manager	Assistant Executive Officer	Director, Finance and Facilities Division
1-1103 Executive Office Projects & Programs	Finance Manager	Administrator, Executive Office Projects and Programs	Director, Finance and Facilities Division
1-1201 Legal Services	Finance Manager	Assistant Executive Officer	Director, Finance and Facilities Division
1-1301 Criminal Division	Finance Manager	Director, Criminal and Traffic Divisions	Director, Finance and Facilities Division
1-1401 Civil Division	Finance Manager	Director, Civil Division	Director, Finance and Facilities Division
1-1402 Probate	Finance Manager	Director, Civil Division	Director, Finance and Facilities Division
1-1501 Family Division	Finance Manager	Director, Family Division	Director, Finance and Facilities Division
1-1601 Court Attendants	Finance Manager	Director, Family Division	Director, Finance and Facilities Division
1-1701 Human Resources Division	Finance Manager	Director, Human Resources	Director, Finance and Facilities Division
1-1801 Finance & Facilities Division	Finance Manager	Director, Finance and Facilities Division	Director, Finance and Facilities Division
1-1806 Facilities Unit	Finance Manager	Director, Finance and Facilities Division	Director, Finance and Facilities Division

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1-1807 Emergency	Finance	Director, Finance and	Director, Finance and Facilities Division
Services Unit	Manager	Facilities Division	
1-1901 Office of	Finance	Director, Office of	Director, Finance and
Information Technology	Manager	Information Technology	Facilities Division
1-3221 Traffic Division	Finance	Director, Criminal and	Director, Finance and
	Manager	Traffic Divisions	Facilities Division
1-4331 Juvenile Division	Finance	Director, Criminal and	Director, Finance and
	Manager	Traffic Divisions	Facilities Division
1-5521 Court Reporter	Finance	Director, Criminal and	Director, Finance and
Unit	Manager	Traffic Divisions	Facilities Division
1-5621 Jury Services	Finance Manager	Director, Civil Division	Director, Finance and Facilities Division
1-5721 Court Interpreters	Finance Manager	Director, Civil Division	Director, Finance and Facilities Division
1-5821 Records Management/Appeals/Ex hibits	Finance Manager	Director, Civil Division	Director, Finance and Facilities Division
1-6666 Grants	Finance	Director, Finance and	Director, Finance and
	Manager	Facilities Division	Facilities Division
	Associate Analyst		
1-5555 Reimbursements: Enhanced Collections, FHOs, Small Claims, etc.	Finance Manager	Director, Finance and Facilities Division	Director, Finance and Facilities Division

### 6.0 Solicitation Document Type

The Court may elect to use a Request for Quote solicitation for all non-complicated, low risk procurements for non-IT goods, non-IT services and any combination of IT goods and services up to \$100,000/yr. At the Court's discretion the bid may be awarded to the lowest responsible bidder or the highest scored bid.

## 7.0 Advertising

The Court may choose to advertise non-complicated solicitations of non-IT or IT goods and/or services valued at less than \$50,000 in a twelve month period for less than the ten working days, as

stated in JBCM Chapter 4, Section 4.1.D.3 (Timing of advertising). The advertising period for such solicitations will be no less than three working days.

### 8.0 Court Procurement-Card Policy

- A. <u>Procurement CAL-Card</u> The Court utilizes Procurement Cards in accordance with proper fiscal policies outlined in the FIN Manuel section 6.14 Use of Purchase Cards and the JBCM Chapter 9.2 Purchase Card Programs. The cards have a limit of \$1,500 per single transaction and \$5,000 daily total limit per card account. The limits may be increased as needed with prior written authorization by the CEO or Finance and Facilities Director. The Court may use procurement cards to purchase goods and services including (but not limited to) training, registration, advertising, office supplies, minor equipment, etc. for official Court business. All procurements executed using a purchase card must be initiated by an approved purchase requisition and approval by the requesting Division Director. Bank Statements are reconciled on a monthly basis by Procurement staff for payment disbursement.
- B. <u>U.S. Bank Commercial Account</u> The Court utilizes U.S. Bank Visa in accordance with the Department of General Services (DGS) usage policy and procedures and the Court's internal travel policy and procedures to procure travel related services such as lodging, airfare and transportation. Travel bookings are processed by Procurement staff through the State's Travel Store and/or the State's online portal. All procurements executed using a purchase card must be initiated by an approved travel authorization request. Bank Statements are reconciled on a monthly basis by Procurement staff for payment disbursement.
- C. <u>WEX Fleet Card</u> The Court utilizes WEX Fleet cards, in accordance with the Department of General Services (DGS) Fleet Payment System (FPS) and the Courts FIN Manuel section 6.15 Use of California Department General Services Charge Card for Court vehicle expenses including (but not limited to) fuel, vehicle preventative maintenance, repairs and other services as needed. Fleet cards are managed and authorized for usage to designated Court staff by the Finance and Facilities Director and the Facilities Manager. Fleet card statements are reconciled monthly by Procurement staff for payment disbursement.

### 9.0 Non-Competitive Bid Procurements

Non-competitive bid requests, including sole-source requests and special category noncompetitively bid contract requests (SCR), which require approval may be approved using a memorandum or a form substantially in the form of the Non-Competitive Bid Request Form. In addition to the Presiding Judge and their delegate(s), the following persons/positions are authorized to approve non-competitive bid procurements:

Non-competitive Bid Value	Persons(s) or Positions(s) Authorized to Sign
\$50,000 and above	Presiding Judge
Any value	Court Executive Officer

#### 10.0 Protests

Protests to solicitations issued by the Court will be handled as set forth in Chapter 7 (Protests) of the JBCM, including protest thresholds, the deadlines for receipt of protests, and the deadline for filing of an appeal. However, the Court will allow 10 calendar days after the Court receives an award protest for non-IT services for the protester to submit the information required per JBCM Chapter 7, Section 7.4.C (Required Information).

#### 11.0 Contract Form

The Court may choose the appropriate contract form to be used based on the requirements established in Chapter 8 (Contracts) of the JBCM. The Court may elect to use a short form agreement for routine purchases of goods and services when the Court determines that not all of the provisions found in the Court's Standard Agreement are appropriate. The use of short form agreements will be limited to non-complicated non-IT goods, non-IT services and any combination of IT goods and services up to \$100,000 annually.

#### 12.0 Disabled Veteran Business Enterprise Program

The Court has designed a Disabled Veteran Business Enterprise (DVBE) Program to enhance opportunities for DVBEs. The Court will offer a DVBE incentive for competitive solicitations over \$50,000, unless the DVBE incentive is waived.

#### 13.0 Small Business Preference Program

The Court has designed a Small Business Preference Program to enhance opportunities for small businesses. A bidder may claim a small business preference in competitive solicitations of information technology (IT) goods and services of \$5,000 or over. The Court does not offer a small business preference in connection with non-IT goods or non-IT services.

#### 14.0 Contract Administration Plan

The Procurement and Contract Analyst is appointed to fulfill the role of senior contract administrator as described in section 11.2 (Contract Administration Plan) of the JBCM. Responsibilities include, but are not limited to, the roles and responsibilities described under the Procurement and Contract Analyst position set forth in section 2.0 (Assignments) of this Local Contracting Manual. The Procurement and Contract Analyst is authorized to delegate authority and responsibility to other Court employees to perform contract administrator functions described in the JBCM and this Local Contracting Manual. Chapter 11, Contract Administration, is incorporated into this Local Contract Manual by reference. Court employees responsible for contract administration will follow the requirements and recommended practices set forth in Chapter 11 and this Local Contacting Manual.

#### 15.0 Legal Review

The Court will arrange for legal review of contracts as set forth below:

- A. Contracts that provide for the performance of high-risk activities. High risk activities include: 1) the operation of heavy equipment; 2) transporting holding, or incarcerating a person; 3) applying, treating, removing, storing, or any other handling of hazardous chemicals or other hazardous substances; 4) carrying a firearm, explosive, or other weapon, or 5) transporting outside of secure premises cash, cash equivalents, securities, and other financial instruments with an aggregate value on any occurrence in excess of \$100,000.
- B. Contract templates that are adopted by the Court.
- C. Contract modifications or amendments that are a result of a contract dispute or if the contract modification itself triggers a legal review under this Local Contracting Manual.
- D. Any change to standard terms and conditions listed below: 1) a change that involves the assumption of risk or contingent liability not under the direct control of the Court; 2) a change to standard indemnification language that would require the Court to indemnity a contractor or third party; 3) a change that would substantially narrow any limitation of liability that favors the Court; 4) a change that would substantially limit the liability of a contractor or other third party; 5) agreeing to liquidated damages, or 6) a change that would release any claim or potential claim or otherwise settle any dispute.
- E. All administrative and infrastructure information technology (IT) projects with total costs estimated at more than \$5 million that are subject to review and recommendations of the California Department of Technology, as specified in GC 68511.911 (PCC 19204(a)).

### 16.0 High Value Contracts

Contract administration responsibilities will include notification to the Bureau of State Audits under PCC 19204(a) of any contract with a total cost estimated at more than \$1 million to ensure compliance with the California Judicial Branch Contract Law, except as excluded as set forth in GC 68511.9. Such notification will provide, but is not limited to, name of our Court, name of vendor, a brief description of the scope of contract, contract term, contract signature date, estimated contract value and a contact for questions.

# **Change Control**

Date	Description of Activity	Principal Contact
June 26, 2020	Local Contract Manual Adopted	Eddie Sanchez
March 1, 2021	Local Contract Manual revised: Removed Appendix B: Special Category Non-Competitive Bid Request Form; Adopted 12.0 Contract Administration Plan; 13.0 Legal Review policy; 14.0 High Value Contracts policy.	Eddie Sanchez
July 26, 2022	Local Contract Manual revised: Section 2.0 Assignments, Buyer – replaced previous Buyer (Marjie Harris) with Jennifer Buentello- Gilligan and Caroline Ficenec; revised Section 2.0 Assignments, Payment Officer – replaced previous Payment Officer (Jan Tillman) with Lisa Clark; revised Section 4.0 Signature Authority – PDF link to Expenditure Authorization updated: https://www.alameda.courts.ca.gov/system/files/2022-06- expenditure-authorization.pdf ; revised: Section 5.0 Approval of Purchase Requisitions – Added Cost Center & Description 1-1807 Emergency Services Unit; revised: Section 5.0 Approval of Purchase Requisitions – Updated Level 1 Budget Approver for Cost Center 1-6666 Grants from Ngoc Oanh Guise to Jenny Lee, Cindy Chen and Paul Truong; revised: Section 6.0 Solicitation Document Type – updated language to reference the max allowed (\$100K) annually per RFQ solicitation for goods and services; adopted: Section 8.0 Court Procurement-Card Policy, A: Procurement Cal- Card Policy, B: Citibank Manager Travel Business Card Policy, C: WEX Fleet Card Policy	Eddie Sanchez

November 14, 2022	Local Contracting Manual revised: Section 2.0 Assignments Person(s) or Position(s) Assigned removed "Procurement and Contract Analyst"; revised Section 2.0 DVBE Advocate removed "Eddie Sanchez", revised Section 2.0 Procurement-Card Coordinator removed "Eddie Sanchez", revised Section 2.0 Protest Hearing Officer removed "Lisa Clark", revised Section 2.0 Contract Administrator removed "Lisa Clark", revised Section 2.0 Contract Administrator removed "Eddie Sanchez", revised Section 2.0 Contract Administrator (continued) removed "Eddie Sanchez", revised Section 9.0 Non-Competitive Bid Procurements removed "Special Category Non-Competitive Bid Request Form" language and reference. revised Section 11.0 Contract Form incorporate "The use of short form agreements will be limited to non- complicated non-IT goods, non-IT services and any combination of IT goods and services up to \$100,000 annually.", revised Appendix A Non Competitive Bid Request Form incorporate "Emergency Purchases may purchase non-IT goods, non-IT services, or IT goods and services of any value without conducting a competitive procurement pursuant to JBCM Chapter 5, Section 5.2.", revised Appendix A Certain Leveraged Procurement Agreement incorporate "To be used for LPAs not competitively bid and have not been adopted by California"; revised Appendix A Training incorporate "JBEs may procure training without a competitive procurement if: (i) the training is for JBE personnel and does not involve training on the use of IT goods or services; (ii) the dollar amount of the training contract does not exceed \$50,000; and (iii) the dollar amount of multiple training contracts with a single contractor does not exceed \$50,000 cumulatively in any 12 month period. The foregoing non- competitively bid procurement is limited to pre-existing trading courses; it does not cover the development of training or other personal or consulting services.", revised Appendix A removed an exigent and critical need has occurred as an option selection for non-competitive bid. Adop	Eddie Sanchez
November 28, 2023	Local Contracting Manual revised: Section 2.0 Assignments Person(s) or Position(s) Assigned, Payment Officer replaced Senior Accountant with Procurement and Contract Analyst; Section 4.0 Signature Authority replaced link to Expenditure Authorization Document; Section 8.0 Court Procurement – Card Policy subsection B. replaced "Citibank Manager Travel Business Card" with "U.S. Bank Commercial Account", replaced "Citibank Mastercard" with "U.S. Bank Visa."	Eddie Sanchez

August 29, 2024	Local Contracting Manual revised: Section 2.0 Assignments removed staff name(s) and replaced with staff title delegated to the role and assignment; Section 4.0 Signature link updated with current link; Section 5.0 Approval of Purchase Requisitions, removed names and replaced with staff title for each cost center & Description, Budget Approver for Level 1, 2, and 3; Section 14.0 Contract Administration Plan removed staff name and replaced with staff title; Appendix A: Non-Competitive Bid Request Form updated with the following provisions: Purchases under certain dollar amount, Purchases from governmental entities, Licensing or proficiency testing examinations, updated NCB explanation and justification question requirements.	Eddie Sanchez
January 14, 2025	Local Contracting Manual revised: Section 4.0 Signature Authority replaced link to Expenditure Authorization Document; Section 9.0 Non-Competitive Bid Procurements removed reference to Appendices; Appendix A Non-Competitive Bid Request Form replaced with version revised 08/13/24; Appendix A Non- Competitive Bid Request Form removed.	Eddie Sanchez